

Message Text

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USNMR SHAPE BE
USCINCEUR VAIHINGEN GER

S E C R E T SECTION 01 OF 02 USNATO 00370

E.O. 11652: GDS
TAGS: MPOL, NATO
SUBJECT: LONG-TERM DEFENSE PROGRAM: READINESS,
REINFORCEMENT, AND RESERVE MOBILIZATION

REFS: (A) USNATO 13105 DTG 281629Z DEC 77, NOTAL,
(B) USNATO 00069 DTG 041906Z JAN 78, NOTAL,
(C) USNATO 00143 DTG 061906Z JAN 78, NOTAL,
(D) STATE 005856 DTG 100146Z JAN 78, NOTAL,
(E) STATE 007045 DTG 110031Z JAN 78, NOTAL,
(F) STATE 008352 DTG 121447Z JAN 78, NOTAL.

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SUMMARY: USNATO HEREBY ACKNOWLEDGES RECEIPT OF AND
RESPONDS TO GUIDANCE CONTAINED IN REFS D AND E. OF PAR-
TICULAR INTEREST TO WASHINGTON WILL BE THE DETAILED
INFORMATION PROVIDED ON THE STATUS OF THE READINESS TASK
FORCE'S WORK. END SUMMARY.

1. WITH REFERENCE TO PARA 2, REF D, WE HAVE CONVEYED TO
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PANSA, MUMFORD, UK DEFAD PETERS, AND (VIA MUMFORD) THE
EDITORIAL BOARD THE US OBJECTIVE OF SUBMISSION TO THE EWG
BY 1 MARCH OF TASK FORCE RECOMMENDATIONS WHICH ARE BOTH
PROGRAMMATIC AND SIGNIFICANTLY ABOVE THE LOWEST COMMON
DENOMINATOR LEVELS, AS REPORTED REFS A, B, AND C.

2. READINESS TASK FORCE: WITH RESPECT TO PARA 3, REF D,

OUR UNDERSTANDING OF THE SITUATION BASED ON INFORMATION
WE OBTAINED FROM SHAPE IS AS FOLLOWS:

- A. ANTI-ARMOR: TASK FORCE (TF) 1 HAS COMPLETED A ROUGH
DRAFT OF A TIME-PHASED AND COSTED IMPLEMENTATION PROGRAM
(TPCIP) (BOTH MID-TERM AND LONG-TERM) WHICH IS BEING
REVIEWED BOTH IN HOUSE AND BY THE MAJOR SUBORDINATE COM-
MANDERS (MSC'S). THE TF DIRECTOR ANTICIPATES THAT THIS
REPORT WILL BE FULLY RESPONSIVE TO HIS TOR.

- B. AIR TO SURFACE MUNITIONS: GUIDANCE UNDER WHICH THE
TF WAS OPERATING PRIOR TO RECEIPT OF REF D WAS THAT THE
INFORMATION REQUIRED FOR PROGRAMMATIC ACTION WOULD NOT BE
AVAILABLE FROM THE US IN TIME TO BE INCLUDED IN THE TF
REPORT. THE TF THEREFORE WAS TO DOCUMENT THE THREAT AND
THE REQUIREMENT FOR SUCH A FAMILY, IDENTIFY TARGETS, ETC.,
WITH THE US SUBMITTING PROGRAMMATIC DATA LATER VIA THE
CNAD. WITH RESPECT TO US DESIRES INDICATED REF D,
COLONEL DORNBERGER, TG 8 LEADER, IS IN THE US
PRESENTLY (WITH A ROUGH DRAFT OF HIS REPORT) AND WILL
ATTEMPT TO OBTAIN THE NECESSARY DATA. WE UNDERSTAND THAT
RADM BURKHALTER WILL DO ALL HE CAN TO FACILITATE COLONEL
DORNBERGER'S EFFORTS.

- C. MALSTATIONING/MALPOSITIONING: AS FINAL INPUTS HAVE
NOT YET BEEN RECEIVED FROM THE MSC'S, THE TF CANNOT YET
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DELINEATE THE FINAL FORM OF THIS PROGRAM WITH ANY PRE-
CISION. HOWEVER, THE TF CAN SAY THAT A MAJOR PORTION OF
THE PROGRAM WILL REVOLVE AROUND THE PROPOSED MOVE OF A SEC-
OND NETHERLANDS BRIGADE TO THE FRG AND THE LONG-TERM GOAL
OF MOVING US FORCES TO NORTHERN GERMANY TO FACILITATE THE
RAPID DEPLOYMENT OF A THIRD US CORPS. THE PROGRAM WILL
ALSO INCLUDE RECOMMENDATIONS AS TO 1) REALIGNMENT OF
FORCES RELATIVE TO SUBORDINATION UNDER DIFFERENT CORPS
COMMANDS AND ASSIGNMENT OF EMPLOYMENT AREAS, 2) FORWARD
STORAGE SITES, AND 3) IMPROVEMENTS IN POL STORAGE.

- D. OPERATIONAL READINESS TESTING PROGRAM (ORTP): TF 1
HAS DEVELOPED A TPCIP (BOTH MID AND LONG-TERM) WHICH IS
PACED AS FAST AS MAJOR MILITARY COMMANDERS BELIEVE IS
FEASIBLE AND WHICH IS TAILORED TO THE SPECIFIC REQUIRE-
MENTS OF INDIVIDUAL NATIONS/REGIONS. THIS PROGRAM, WHICH
IS NOW BEING STAFFED INTERNALLY, PERMITS ANNUAL OR
BIANNUAL REVIEW TO DETERMINE IF MORE TESTING IS DESIRED/
REQUIRED.

- E. COMMITMENT OF FORCES: AFTER STUDYING ALL DEFENSE
PLANNING QUESTIONNAIRE (DPQ) AND DEFENSE REVIEW COMMITTEE

(DRC) RESPONSES AND CONFERRING WITH NATIONS AND MSC'S, THE TF ASKED TEN NATIONS TO COMMIT SPECIFIC LAND AND AIR FORCES TO NATO TO A GREATER DEGREE THAN SHOWN FOR 1982 ON 1977 DPQ'S, E.G., THREE DIVISIONS, FOURTEEN BRIGADES, THIRTY-SIX BATTALIONS, AND TWO COMPANIES WERE SINGLED OUT TO BE SHIFTED FROM "NATIONAL COMMAND" TO NATO COMMITMENT AT THE "OTHER FORCES" LEVEL OR HIGHER AND THIRTEEN DIVISIONS (ALL US), TWENTY-EIGHT BRIGADES (TWENTY-FOUR US), FORTY-ONE BATTALIONS (SEVENTEEN US), AND FIVE COMPANIES WERE IDENTIFIED TO BE SHIFTED FROM THE "OTHER FORCES"

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CATEGORY TO A HIGHER LEVEL OF COMMITMENT. NATIONAL RESPONSES HAVE BEEN MIXED. THE TF IS NEGOTIATING WITH NATIONS WHICH RESPONDED NEGATIVELY. REGARDLESS OF NATIONAL RESPONSES, THE TF WILL RECOMMEND COMMITMENTS ON THE ORDER OF THOSE CITED ABOVE. WHILE THE US RESPONSE HAS NOT YET BEEN RECEIVED, TF 1 UNDERSTANDS INFORMALLY THAT THE US WILL RESPOND POSITIVELY. IF THIS IS THE CASE, THE NET OVERALL RESULT WILL BE A MAJOR IMPROVEMENT.

- F. PEACETIME ASSIGNMENT OF OPERATIONAL CONTROL (OPCON):
TF 1 IS ADDRESSING THIS SUBJECT IN SEVERAL WAYS, THE TF EXPECTS TO RECOMMEND 1) AUTOMATIC TRANSFER OF OPCON AT DECLARATION OF STATES ORANGE OR SCARLET; 2) EARLIER, UNRESERVED, AND UNIFORM TRANSFER UNDER THE FORMAL ALERT SYSTEM; 3) A COMPREHENSIVE STREAMLINING AND TYING

TOGETHER OF THE NATO AND NATIONAL ALERT SYSTEMS; ADDITION-
ALLY, THE TF IS STUDYING THE POSSIBILITY OF SELECTIVE
INCREASES IN FORCES OPERATING UNDER ALLIED COMMAND EUROPE
(ACE) PEACETIME OPCON. TF 1 HAS INDICATED THAT TIMELY
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US RECOMMENDATIONS WILL BE IMPORTANT IN DETERMINING THE
TIMING AND SCOPE OF THE PLAN.

- G. OTHER ACTION PROGRAMS AND POLICY RECOMMENDATIONS:

TF 1 NOTES THAT THESE WILL BE SUBMITTED AS PROPOSED IN
THE INTERIM REPORT AND IAW GUIDANCE CONTAINED IN
DPC 10(77)27, E.G., THE CHEMICAL DEFENSE PROGRAM WHICH
HAS BEEN WELL SUPPORTED BY ALL COMMANDS AND NATIONS.

- H. TF 1 REPORT: TF 1 EXPECTS MOST OF ITS REPORT WILL BE
READY TO CIRCULATE TO NATIONS BY JANUARY 31.

- I. TF 1 POLICY: TF 1 EMPHASIZES THAT NONE OF ITS WORK
HAS BEEN GEARED TOWARD DETERMINING THE "LOWEST COMMON
DENOMINATOR" AND NOTES THAT -- WHILE NATIONAL INPUTS HAVE
BEEN OBTAINED WHEN POSSIBLE AND UTILIZED AT TIMES TO
IDENTIFY POTENTIAL ADVERSE NATIONAL REACTIONS -- THE MAJOR
FACTORS IN DETERMINING THE PACE AND EXTENT OF ITS PROGRAMS
HAVE BEEN 1) INPUTS FROM MAJOR MILITARY COMMANDERS,
2) AFFORDABILITY IAW THE FISCAL GUIDELINES, AND 3) THE
JUDGMENT OF TF MEMBERS.

3. REINFORCEMENT AND RESERVE MOBILIZATION: WE ACKNOWL-
EDGE RECEIPT OF REF E AS AMENDED BY REF F AND WILL DO
WHAT WE CAN TO INFLUENCE DEVELOPMENTS POSITIVELY.

4. DISTRIBUTION OF OTHER TF REPORTS: WE ARE IN THE
PROCESS OF DETERMINING TENTATIVE AVAILABILITY DATES OF
OTHER DRAFT TF REPORTS AND WILL PROVIDE THESE TO
WASHINGTON AS SOON AS POSSIBLE. GLITMAN

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